H.L.C.
(Original Signature of Member)
109тн CONGRESS

## 2D SESSION H. R.

To modify the law with respect to the death penalty, and for other purposes.

## IN THE HOUSE OF REPRESENTATIVES

Mr. Gohmert introduced the following bill; which was referred to the Committee on

## A BILL

To modify the law with respect to the death penalty, AND for other purposes.

- 1 Be it enacted by the Senate and House of Representa2 tives of the United States of America in Congress assembled, 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Death Penalty Reform 5 Act of 2006".
- 6 SEC. 2. AMENDMENTS RELATING TO TITLE 28.
- 7 Chapter 153 of title 28, United States Code, is
- 8 amended—

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- 1 (1) in section 2254(h) by striking "section 408
- 2 of the Controlled Substances Act" and inserting
- 3 "section 3599 of title 18"; and
- 4 (2) in section 2255 by striking "section 408 of
- 5 the Controlled Substances Act" and inserting "sec6 tion 3599 of title 18".
- 7 SEC. 3. AMENDMENTS RELATING TO SECTION 3592 OF 8 TITLE 18.
- 9 Section 3592 of title 18, United States Code, is 10 amended—
- 11 (1) in subsection (a), by inserting "for which
- 12 notice has been provided" after "factor";
- 13 (2) in subsection (c)(1)—
- 14 (A) by inserting "section 241 (conspiracy
- 15 against rights), section 245 (federally protected
- 16 activities), section 247 (interference with reli17

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gious exercise)" after "section 37 (violence at
18 international airports), '; and
19 (B) by inserting "section 1512 (tampering
20 with a witness, victim, or an informant), section
21 1513 (retaliating against a witness, victim, or
22 an informant), 'after "section 1203 (hostage
23 taking),'';
24 (3) in subsection (c)(2)—
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1 (A) by striking "For any offense, other
2 than an offense for which a sentence of death
3 is sought on the basis of section 924(c), the"
4 and inserting "The"; and
5 (B) by striking "previously" and inserting
6 ", in a prior adjudication,";
7 (4) in subsection (c)(8)—
8 (A) by striking "or"; and
9 (B) by inserting "or in order to retain ille10
gal possession" before "of anything";
11 (5) in subsection (c)(12), by striking "had pre12
viously" each place that term appears and inserting
13 "has previously"; and
14 (6) in subsection (c), by inserting after para15
graph (16) the following:
16 "(17) OBSTRUCTION OF JUSTICE.—The defend17
ant engaged in any conduct resulting in physical
18 harm or the threat of physical harm to another per19
son in order to obstruct the investigation or prosecu20
tion of any offense.".
21 SEC. 4. AMENDMENTS RELATING TO SECTION 3593 OF
22 TITLE 18.
23 Section 3593 of title 18, United States Code, is
24 amended—
25 (1) in subsection (a)—
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1 (A) by striking ", a reasonable time before
2 the trial or before acceptance by the court of a
3 plea of guilty,";
4 (B) by inserting after paragraph (2) the
5 following:
6 "The notice must be filed a reasonable time before trial
7 or before acceptance by the court of a plea of guilty. The
8 court shall, where necessary to ensure adequate prepara9
tion time for the defense, grant a reasonable continuance
10 of the trial. If the government has not filed a notice of
11 intent to seek the death penalty or informed the court that
12 a notice of intent to seek the death penalty will not be
13 filed, the court shall not accept a plea of guilty to an of14
fense described in section 3591 without the concurrence
15 of the government."; and
16 (C) by inserting before the last sentence
17 the following: "The government may also pro18
vide notice under this subsection of any factor
19 concerning the state of mind, intent or other
20 culpability of the defendant in committing the
21 offense.";
22 (2) in subsection (b), by inserting at the end of
23 paragraph (3) the following:
24 "The court shall not dismiss alternate jurors impaneled
25 during the guilt phase unless for good cause as to indi-
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1 vidual alternates or upon a finding, under this subsection,
2 that the sentencing hearing will be heard by the court
3 alone. The court shall retain such alternate jurors to hear
4 the sentencing trial until the completion of the hearing.
5 If at any time, whether before or after the final submission
6 of the sentencing case to the jury, a sitting juror dies or
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7 becomes ill, or upon other good cause shown to the court 8 is found to be unable to perform his or her duty in a timely 9 manner, or if a juror requests a discharge and good cause

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10 appears therefor, the court shall order the juror to be dis11 charged and draw the name of an alternate, who shall then 12 take a place in the jury box, and be subject to the same 13 rules and regulations as though the alternate juror had 14 been selected as one of the original jurors. If deliberations 15 have begun when the substitution is made, the court shall 16 instruct the newly constituted jury to recommence delib17 erations as if none had previously taken place. The panel, 18 in all other respects, shall be considered unaltered by the 19 substitution of a duly seated alternate."; 20 (3) in subsection (c) — 21 (A) in the fourth sentence, by inserting 22 "for which notice has been provided under sub23 section (b)" before the period; F:\M9\GOHMER\GOHMER 032.XML F:\V9\031506\031506.166 (338617I10) March 15, 2006 (1:00 PM)

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- 1 (B) in the fifth sentence, by inserting ",
- 2 including information pertaining to
- 3 unadjudicated conduct" before the period;
- 4 (C) by inserting after the eighth sentence
- 5 the following: "The government shall be per6 mitted to cross-examine the defendant regard7 ing any statements or testimony by the defend8 ant to the sentencing jury.";
- 9 (D) by inserting after the fourth sentence
- 10 the following: "If the defendant has raised the
- 11 issue of mental retardation as required under
- 12 subsection (b), the defendant may introduce in 13 formation relevant to mental retardation."; and
- 14 (E) by inserting at the end the following:
- 15 "The defendant shall have the burden of prov16 ing mental retardation by the preponderance of
- 17 the information.";
- 18 (4) in subsection (d)—
- 19 (A) in the second sentence by inserting
- 20 "determine the truth of the allegations in the
- 21 notice filed under subsection (a) of this section
- 22 regarding any mental state set forth in section

23 3591(a), and" after "It shall"; 24 (B) by inserting after the second sentence 25 the following: "In any case in which the defend-F:\M9\GOHMER\GOHMER 032.XML F:\V9\031506\031506.166 (338617I10) March 15, 2006 (1:00 PM) H.L.C. 1 ant has raised the issue of mental retardation 2 as required under subsection (b), the jury, or if 3 there is no jury, the court, shall determine the 4 issue of mental retardation only if any aggra5 vating factor set forth in section 3592 is found 6 to exist. Such determination shall occur prior to 7 the consideration of any mitigating factor."; 8 and 9 (C) by inserting at the end the following: 10 "If the jury, or if there is no jury, the court, 11 determines that the defendant is mentally re12 tarded, the court shall sentence the defendant

13 to life imprisonment without the possibility of 14 release, or some other lesser sentence author 15 ized by law.";

16 (5) in subsection (e)—

17 (A) by inserting before the last sentence 18 the following: "In assessing the appropriateness

19 of a sentence of death, the jury, or if there is

20 no jury, the court must base the decision on the

21 facts of the offense and the aggravating and

22 mitigating factors and avoid any influence of

23 sympathy, sentiment, passion, prejudice, or

24 other arbitrary factor when imposing sen25 tence."; and

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1 (B) by striking ", to life imprisonment"

2 and all that follows through "lesser sentence"

3 and inserting "or to life imprisonment without

4 possibility of release". 5 (6) by redesignating subsections (b) through (f) 6 as subsections (c) through (g); and 7 (7) by adding after subsection (a) the following: 8 "(b) Notice by the Defendant.— 9 ''(1) If, as required under subsection (a), the 10 government has filed notice seeking a sentence of 11 death, the defendant shall, a reasonable time before 12 the trial, sign and file with the court, and serve on 13 the attorney for the government, notice setting forth 14 the mitigating factor or factors that the defendant 15 proposes to prove mitigate against imposition of a 16 sentence of death. In any case in which the defend17 ant intends to raise the issue of mental retardation 18 as precluding a sentence of death, the defendant 19 shall, a reasonable time before trial, sign and file 20 with the court, and serve on the attorney for the 21 government, notice of such intent. 22 ''(2) When a defendant makes a claim of men23 tal retardation or intends to rely on evidence of men24

tal retardation or intends to rely on evidence of men24 tal impairment, or other mental defect or disease as 25 a mitigating factor under this section, the govern-F:\M9\GOHMER\GOHMER\_032.XML

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1 ment shall have the right to an independent mental 2 health examination of the defendant. A mental 3 health examination ordered under this subsection 4 shall be conducted by a licensed or certified psychia5 trist, psychologist, neurologist, 6 psychopharmacologist, or other allied mental health 7 professional. If the court finds it appropriate, more 8 than one such professional shall perform the exam9 ination. To facilitate the examination, the court may 10 commit the person to be examined for a reasonable 11 period, but not to exceed 30 days, to the custody of 12 the Attorney General for placement in a suitable fa13

cility. Unless impracticable, the psychiatric or psy14 chological examination shall be conducted in a suit15

able facility reasonably close to the court. The direc16 tor of the facility may apply for a reasonable exten17 sion, but not to exceed 15 days upon a showing of 18 good cause that the additional time is necessary to 19 observe and evaluate the defendant.

20 ''(3) Following the filing of a defendant's notice 21 under this subsection, the court shall, where nec22 essary to ensure adequate preparation time for the 23 government, grant a reasonable continuance of the 24 trial.

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1 "(4) For purposes of this section, a defendant 2 is mentally retarded if, since some point in time 3 prior to age 18, he or she has continuously had an 4 intelligence quotient of 70 or lower and, as a result 5 of that significantly subaverage mental functioning, 6 has since that point in time continuously had a di7 minished capacity to understand and process infor8 mation, abstract from mistakes and learn from expe9 rience, engage in logical reasoning, control impulses, 10 and understand others' reactions."

- 11 SEC. 5. AMENDMENTS RELATING TO SECTION 3594 OF 12 TITLE 18.
- 13 Section 3594 of title 18, United States Code, is 14 amended—
- 15 (1) in the first sentence—
- 16 (A) by striking "3593(e)" and inserting
- 17 "3593(f)"; and
- 18 (B) by striking "or life imprisonment with 19 out possibility of release";
- 20 (2) in the second sentence—
- 21 (A) by striking "any lesser sentence that is
- 22 authorized by law'' and inserting "life imprison23 ment without the possibility of release"; and
- 24 (B) by inserting "as limited by section

25 3593(f)" before the period.

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- 1 SEC. 6. AMENDMENTS RELATING TO SECTIONS 3595, 3596,
- 2 AND 3597 OF TITLE 18.
- 3 (a) Section 3596.—Section 3596 of title 18, United
- 4 States Code, is amended—
- 5 (1) in subsection (a), by striking "When the
- 6 sentence is to be implemented" and all that follows
- 7 through "such law" and inserting the following: "A
- 8 sentence of death for any offense against the United
- 9 States shall be implemented pursuant to regulations
- 10 promulgated by the Attorney General"; and
- 11 (2) in subsection (c)—
- 12 (A) by striking the first sentence; and
- 13 (B) by adding at the end the following:
- 14 "The government shall not be limited in its op15 portunities to seek rehearing, based on changed
- 16 circumstances, of a finding of mental incapacity
- 17 under this subsection.".
- 18 (b) Section 3595.—Section 3595 of title 18, United
- 19 States Code, is amended by striking "3593(d)" and insert20 ing "3593(e)".
- 21 (c) Section 3597.—Section 3597 of title 18, United
- 22 States Code, is amended—
- 23 (1) in the heading, by striking "State";
- 24 (2) in subsection (a), by striking "A United
- 25 States marshal" and all that follows through "Attor26 ney General" and inserting the following: "An offi-

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- 1 cial charged with supervising the implementation of
- 2 a sentence of death shall use appropriate Federal or
- 3 State facilities for such purpose"; and
- 4 (3) by adding at the end the following new sub5 section:
- 6 "(c) Confidentiality.—Notwithstanding any other
- 7 law, the identity of any employee of the United States De8

partment of Justice, the Federal Bureau of Prisons, the 9 United States Marshals Service, or any State department 10 of corrections, or of any person providing services under 11 contract or victim or victim's survivor, who participates 12 in or witnesses the administration of an execution pursu13 ant to this section shall not be publicly disclosed, absent 14 the consent of any such individual."

15 (d) CONFORMING AMENDMENT.—The table of sec 16 tions at the beginning of chapter 228 of title 18, United 17 States Code, is amended by striking the item relating to 18 section 3597 and inserting the following: "3597. Use of facilities."

19 SEC. 7. AMENDMENT RELATING TO SECTION 3005 OF TITLE 20 18.

- 21 (a) In General.—Section 3005 of title 18, United
- 22 States Code, is amended to read as follows:
- 23 "§ 3005. Counsel and voir dire in capital cases
- 24 ''(a) In any case in which the Government files a no25 tice of intent to seek a sentence of death, the court shall F:\M9\GOHMER\GOHMER\_032.XML F:\V9\031506\031506.166 (338617110) March 15, 2006 (1:00 PM)

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1 promptly, upon the defendant's request, assign a second 2 counsel for the defendant in addition to any previously as3 signed counsel. At least one assigned counsel shall be 4 learned in the law applicable to capital cases. Both counsel 5 shall have free access to the accused at all reasonable 6 hours. In assigning counsel under this section, the court

- 7 shall consider the recommendation of the Federal Public 8 Defender organization, or, if no such organization exists 9 in the district, of the Administrative Office of the United
- 10 States Courts.

11 ''(b) In any case in which the government files a no12 tice of intent to seek the death penalty, the court shall, 13 at the outset of any trial, permit voir dire of the venire 14 concerning personal scruples with regard to the death pen15 alty. The trial court shall allow strikes for cause as to any 16 member of the venire whose personal views would prevent 17 or substantially impair the performance of a juror's sworn

- 18 duties under the court's instructions in a death penalty 19 case.".
- 20 (b) Conforming Amendment.—The table of sec21 tions at the beginning of chapter 201 of title 18, United 22 States Code is amended by striking the item relating to
- 23 section 3005 and inserting the following:

"3005. Counsel and voir dire in capital cases.".

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## 1 SEC. 8. ADDITIONAL PROCEDURAL MODIFICATIONS.

- 2 (a) Modification of Mitigating Factors.—Sec3 tion 3592(a)(4) of title 18, United States Code, is 4 amended—
- 5 (1) by striking "Another" and inserting "The
- 6 Government could have, but has not, sought the
- 7 death penalty against another"; and
- 8 (2) by striking ", will not be punished by 9 death".
- 10 (b) Modification of Aggravating Factors for
- 11 Offenses Resulting in Death.—Section 3592(c) of
- 12 title 18, United States Code, is amended in paragraph (1),
- 13 by inserting "section 2339D (terrorist offenses resulting 14 in death)," after "destruction),".
- 15 (c) Juries of Less Than 12 Members.—Sub16
- section (c) as redesignated by section 3(6) of this Act of
- 17 section 3593 of title 18, United States Code, is amended
- 18 by striking "unless" and all that follows through the end
- 19 of the subsection and inserting "unless the court finds
- 20 good cause, or the parties stipulate, with the approval of
- 21 the court, a lesser number.".
- 22 (d) PEREMPTORY CHALLENGES.—Rule 24(c) of the
- 23 Federal Rules of Criminal Procedure is amended—
- 24 (1) in paragraph (1), by striking "6" and in25 serting "9"; and

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1 (2) in paragraph (4), by adding at the end the 2 following:

3 "(D) SEVEN, EIGHT OR NINE ALTER4 NATES.—Four additional peremptory challenges 5 are permitted when seven, eight, or nine alter6 nates are impaneled.".

nates are impaneled.''.
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